



**ETHEKWINI MUNICIPALITY
Occupational Health & Safety Unit**

SITE BASED BASELINE RISK ASSESSMENT

Construction Regulations 5.1(a)

Document Title	Baseline Risk Assessment
Client	EThekwini Municipality-Development engineering Unit-South.
Project title	Provision of Incremental Services to informal settlers within the Southern region: Roads, footpaths and associated stormwater control in Emlaza UX-2 (Tropical)-Ward 86.
Contract Number	3V-31307
Revision	00
Date	06/03/2025
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BASELINE RISK ASSESSMENT

1. INTRODUCTION: In accordance with the Occupational Health and Safety Act, (Act 85 of 1993) the Legislator places specific requirements on an Employer. One of these is prescribed in Section 8(i) of the Act where it requires the Employer to ascertain the risks and dangers which may occur within the workplace or section of the workplace and then goes on to establish working procedures or practices.

2. PURPOSE: This is conducted to create a benchmark of the potential risks that apply to the whole project or business operation.

3. SCOPE: This assessment could be approached on a site, regional or national level concerning any facet of the business operation or process or activity.

4. REVIEW AND MONITORING PLAN

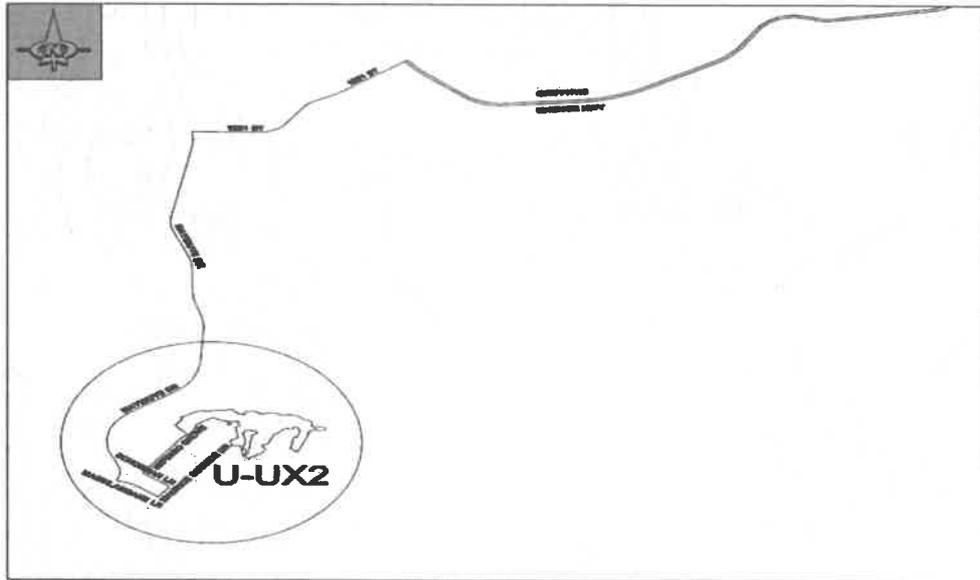
The risk assessment form part of the health and safety plan to be applied on the site and must include the following:

- (a) The identification of the risk and hazards to which to which persons may be exposed.
- (b) An analysis and evaluation of the risk and hazards identified based on a documented method.

5. REFERENCES

- (a) Tender document number 3V–31307
- (b) Occupational Health & Safety Act and its Regulation

6. LOCALITY PLAN



PLEASE NOTE THAT THIS IS A BASELINE RISK ASSESSMENT AND NOT A DETAILED RISK ASSESSMENT OF ALL ANTICIPATED ACTIVITIES ON SITE.

7. SCOPE OF WORK

Description of Works

Type of Works	Description of Works
i) Site Clearance	General clearance including the removal of trees, concrete slabs, kerbs etc. and the removal and relocation of existing dwellings where necessary.
ii) Roads	Approximate total length of road = 186m The road is 3m wide, comprising of a 150mm concrete (Grade 30MPa/28mm), reinforced with Mesh Ref. 311 constructed on a 150mm G5 base layer compacted to 95% MOD AASHTO and 150mm in situ layer, ripped and recompact to 95% Mod AASHTO.
iii) Footpaths	Approximate total length = 173m. Two types of footpaths will be used for this contract, depending on the prevailing soil conditions. The contract drawings indicate the type of each footpath to be constructed.
Type A	100mm Thick, 1.5m wide Concrete Footpath (20Mpa/19mm), reinforced with Mesh Ref. 193 constructed on a 150mm in situ layer, ripped and recompact to 95% Mod AASHTO.
Type B	100mm Thick, 1.5m wide Concrete Footpath (20Mpa/19mm), reinforced with Mesh Ref. 193 constructed on a 150mm imported G7 base layer and 150mm in situ subgrade layer, ripped and recompact to 93% Mod AASHTO.
iv) Drainage	'V' Drains, shall form part of the drainage works.
v) Protection Works	The following types of retaining structures may need to be constructed: <ul style="list-style-type: none"> • Dry Stack Retaining Blocks – Geolok G400s or similar approved • Gabion Retaining Walls • Reno Mattresses

The following activities were assessed:

- (a) Access to the site.
- (b) Material delivery to the site.
- (c) Site establishment.
- (d) Site survey.
- (e) Site clearance and grubbing.
- (f) Busy residential/industrial area.
- (g) Traffic management.
- (h) Excavation/ earthworks.
- (i) Manual moving of precast products.
- (j) Construction of appurtenant works.
- (k) Provision of pipe bedding, laying of pipe and backfilling.
- (l) Construction of manholes and appurtenant drainage works.
- (m) Protection of existing services.
- (n) Construction mobile plant and machinery.
- (o) Construction of protection works.
- (p) Concrete works.
- (q) Road markings.
- (r) Road signs.
- (s) Site security.

1. RISK ESTIMATION AND EVALUATION

RISK CLASSIFICATION USING A RISK SCORE TECHNIQUE

Exposure (E) How frequently does the hazardous event occur		Risk level
Continuously		10
Frequently (daily)		6
Occasionally (weekly)		3
Unusually (monthly)		2
Rarely (few a year)		1
Probability (P) The probability of a loss when the hazardous event does occur		Risk level
Frequent (happens often)		10
Probable (quite possible)		6
Occasional (unusual, but possible)		3
Remotely possible (has happened somewhere)		1
Improbable (practically impossible)		0.5
Severity (S) Consequences of the hazardous event		Risk level
Catastrophic many fatalities; or interruption of longer than 2 weeks; or asset or environmental damage (or both) exceeding R100m		100
Disaster (few fatalities; or interruption between one and 2 weeks; or asset or environmental damage (or both) exceeding R10m)		40
Very serious (one fatality; or interruption of 6 days; or asset or environmental damage (or both) exceeding R100,000		7
Important (temporary disability; or interruption between 6 and 24 hours; or damage exceeding R10,000		3
Noticeable (first aid needed; or interruption of less than 6 hours; damage exceeding R1000)		1
Risk classification (Risk score = E x P x S)		
Risk score	Risk level	
Over 400-----5	Very high risk - immediate action required	
200 to 400 ----- 4	High risk - immediate correction needed	
70 to 200----- 3	Substantial risk - correction needed	
20 to 70----- 2	Possible risk - attention needed	
Under 20 ----- 1	Risk accepted	

BASELINE RISK ASSESSMENT WORKSHEET

Activity	Hazard	Risk	Risk Evaluation			Risk Score	Risk level
			E	P	S		
1	Access to the site.						
<ul style="list-style-type: none"> Traveling to and from site in a vehicle. 	<ul style="list-style-type: none"> Safety belts not worn when traveling in or operating a vehicle. Vehicle not equipped with safety belts for all passengers. Over speeding of vehicles. Driving on public roads. 	<ul style="list-style-type: none"> Injuries caused when in vehicle accident. Fatalities when in vehicle accident Risk of personnel being injured by over speeding vehicles. Involved in accident. 	6	6	7	252	4
2	Material delivery to the site.						
<ul style="list-style-type: none"> Loading and offloading of equipment manually. Mechanical handling. 	<ul style="list-style-type: none"> Employee being struck by the load. Manual lifting of heavy objects. Bending. 	<ul style="list-style-type: none"> Serious injury. Back strain. Skeletal damage Head, hand, and foot injuries. Backache. 	3	6	7	126	3
3	Site establishment.						
<ul style="list-style-type: none"> Manual and 	<ul style="list-style-type: none"> Incompetent 	<ul style="list-style-type: none"> Injuries, 	6	6	7	252	4

	<p>mechanical clearing of the land</p> <ul style="list-style-type: none"> Off-loading and positioning of containers by mobile crane Fencing off the site Installation of temporary water supply, electricity, ablation facilities, 	<p>construction mobile plant operator.</p> <ul style="list-style-type: none"> Sharp protruding objects. Manual Handling of equipment and materials. Uneven surfaces Driving on dangerous and undulating terrain. Reckless driving. Electrocution Incorrect/poor connection of temporary services 	<p>Accidents</p> <ul style="list-style-type: none"> Hand injuries. Skeletal injuries Destruction of services Death, burns 			
4	Site survey.					
	<ul style="list-style-type: none"> Environmental hazards due to overgrown vegetation. Rubble existing on 	<ul style="list-style-type: none"> Snake/tick/spider bites. Bee sting. Environmental contamination Death, poison 	6	6	7	252
						4

		<ul style="list-style-type: none"> site. Snakes bites. Bees. Dust accumulation. Bending. Heat exposure. 	<ul style="list-style-type: none"> Respiratory problems. Back strain. Sun stroke or heat exhaustion. 						
5	Site clearance and grubbing.	<ul style="list-style-type: none"> Clearing of the site using construction mobile plant/labourer 	<ul style="list-style-type: none"> Overgrown vegetation Rubble existing on site Bees Incompetent driver/operator Unsafe construction mobile plant Petrol and oil spillages Dust accumulation. Bending. Noise. Exposure to vibration. Unstable embankments. Exposure to 	<ul style="list-style-type: none"> Snake bites. Environmental contamination stung by a bee or other insect which may results in anaphylaxis. Death, poison Accident/property damage. Collision with other vehicles Noise Respiratory problems. Back strain. NIHL. Blood circulation problems. Electrocution. 	6	6	7	252	4

		<p>illegal existing services such as water pipe, electrical cables.</p> <ul style="list-style-type: none"> • Illegal overhead electrical cables. 							
6	Busy residential/industrial areas.								
	<ul style="list-style-type: none"> • Working next to residential/industrial areas 	<ul style="list-style-type: none"> • Public exposure to construction activities. • Destruction of services in the area. • Other activities in the areas • Strikes in the area 	<ul style="list-style-type: none"> • Injuries public and employees, broken bones, damage to property, death, Disturbance of personnel activities • Fights, lawsuits, disagreement • Damage to property, injuries to employees 	6	6	7	252	4	
7	Traffic management.								

	<ul style="list-style-type: none"> The use of construction vehicle and mobile plant in the public and next to public roads/ streets. Maintenance of pedestrian/traffic facilities 	<ul style="list-style-type: none"> Poor/ no traffic management plan in place Lack of traffic management training Unroadworthy plant and vehicle Collision with other vehicles Signs not visible to the road users. Incompetent traffic management team. 	<ul style="list-style-type: none"> Accidents, death, broken bones, damage to property Noncompliance with the National Road Traffic Act, Council Road Traffic bi-laws and other applicable Regulations Blockage/ inconvenient access to industrial/ commercial areas Motor vehicle accidents. 	6	6	7	252	4
8	Excavation/Earthworks.							
<ul style="list-style-type: none"> Manual and mechanical excavation using construction mobile plants and hand tools. Removal of topsoil and spoil in an approved dumpsite. 	<ul style="list-style-type: none"> Faulty hand tools Hitting underground services Unsafe machinery/ hand tools Dust accumulation 	<ul style="list-style-type: none"> Hand injuries. Lack of service delivery which may result in community protest injuries to hands, Severe injuries or even fatalities. 	6	6	7	252	4	

	<ul style="list-style-type: none"> • Importation of material from commercial source. • Compaction of imported material to various % Mod. AASHTO. • Trimming of embankment. • Formation. 	<ul style="list-style-type: none"> • Improper barricading or warning signs to indicate location of an excavation. • Excavation collapsing. • Excavated material stacked too close to the edge of the excavation which may result to the fall back into the excavation. • Illegal dumping. • Traffic accidents on site when transporting materials. • Reversing of trucks and mobile plant. • Incompetent driver/ 	<ul style="list-style-type: none"> • Damage to equipment. • Fine from EThekweni authorities. • Damage to Property. • Respiratory failure • Fatigue. Kidney damage. Muscle/body/ joint pain • Noise induced hearing loss • Skin irritation • Breathing/ respiratory diseases • Hand Injuries. 			
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		operator <ul style="list-style-type: none"> Vibration Noise Faulty hand tools 							
9	Manual moving of precast product.								
	<ul style="list-style-type: none"> Manual handling and moving of precast product using wheelbarrows, 	<ul style="list-style-type: none"> Unsafe wheelbarrows, Manual handling of precast product Lifting of excess/ heavy load Ergonomics hazards 	3	3	3	3	27		
10	Construction of appurtenant works.								
	<ul style="list-style-type: none"> Kerbs and precast concrete steps installation. 	<ul style="list-style-type: none"> Manual handling of concrete kerbs and precast steps. Unsafe tools Ergonomic hazards 	3	3	3	3	27		
11	Provision of pipe bedding, laying of pipe and backfilling.								
	<ul style="list-style-type: none"> Levelling Compaction 	<ul style="list-style-type: none"> Traffic accidents on 	3	3	3	3	27		

	<ul style="list-style-type: none"> Transportation of imported material Offloading and laying of pipe. 	<ul style="list-style-type: none"> site when transporting materials. Reversing of trucks and mobile plant. Dust inhalation. Incompetent driver/operator Dust Vibration Noise Faulty hand tools Bending and lifting. 	<ul style="list-style-type: none"> Respiratory failure Fatigue. Kidney damage. Muscle/body/ joint pain Noise induced hearing loss Skin irritation Breathing/ respiratory diseases Hand Injuries. Backache. 					
12	Construction of manholes and appurtenant drainage works.							4
	<ul style="list-style-type: none"> Casting and floating of concrete during construction of stormwater systems. Excavation above 1m deep using mobile plant Preparation and 	<ul style="list-style-type: none"> Collapsing of trenches. Unsafe access to trench Unprotected trenches People exposure to excavations Unsafe lifting 	<ul style="list-style-type: none"> Collapsing of trench walls Death, dislocation, trauma/ panic attack Broken bone, dislocation, Falling into excavation. 	6	6	7	252	

	<p>laying of concrete pipes using a lifting equipment</p> <ul style="list-style-type: none"> Construction of above 1m deep manhole using cement, blocks, hand tools and concrete manhole rings/cover Connection of the stormwater pipes into the existing stormwater drainage system 	<p>devices</p> <ul style="list-style-type: none"> Incompetent lifting machinery operator Equipment failure Overloading of equipment/machinery Working/operating equipment too close to the excavation Contact with and inhalation of cement dust Manual handling of heavy manhole rings and covers Incorrect connection of stormwater pipes 	<ul style="list-style-type: none"> Injury to body. Accidents. Property Damage. Noncompliance with DMR. Noncompliance with stipulated safe working load. Falling into excavation. Property damage. Respiratory diseases. Skin disease/irritation Back/ spine problems. Possible of pinch. Skeletal injuries. Injury to hands and toes. Destruction/blockage of stormwater drainage system 											
13	Protection of existing services.								252	6	6	7	252	4
	<ul style="list-style-type: none"> Maintenance of 	<ul style="list-style-type: none"> Disturbance of 	<ul style="list-style-type: none"> No water and 											

	watermains, sewer, stormwater, electrical etc.	<ul style="list-style-type: none"> the services, <ul style="list-style-type: none"> Improper connection, Sewer spillage, Blockage of sewer and stormwater lines Exposure to biological agents Electrocution. 	<ul style="list-style-type: none"> electricity, community strikes, Health hazards Environmental hazards Burns, death Financial costs for replacing damaged cables 					
14	Construction mobile plant and machinery.							
	<ul style="list-style-type: none"> Use of construction vehicles and mobile plants and equipment 	<ul style="list-style-type: none"> Unsafe construction plants and equipment Incompetent drivers/operators Uneven surface Equipment/machinery failure Running out of control Noise Vibration Oil Spillage Dust 	<ul style="list-style-type: none"> Accidents. Property damage. Noncompliance with DMR. Noncompliance with stipulated safe working load. Cap sizing of mobile construction plants. Jammed construction mobile plants, death Injury to employees and 	6	6	7	252	4

			water. • Steep slimmy banks.						
16	Concrete works.								
	<ul style="list-style-type: none"> Pre-leveling the area and formwork preparation for footpaths, V-drain, handrails, bollards, retaining wall bases and concrete access road. Working with reinforced wire mesh. Exposure to cement. Hand mixing of cement. Pouring of ready-mix concrete. Floating of the concrete. 	<ul style="list-style-type: none"> Noise. Vibration. Dust accumulation. Defective hand tools. Pinch point, sharp and protruding edges. Cement contact with body. Over bending. 	<ul style="list-style-type: none"> Injury to employees and community, death, loss of limb/ disablement Noise induced hearing loss Lung disease, eye irritation. Hand injuries. Backache. 	6	6	3	108	3	
17	Road markings.								
	<ul style="list-style-type: none"> Marking and painting the road surface using 	<ul style="list-style-type: none"> Inhalation of paint fumes and paint in 	<ul style="list-style-type: none"> Chest pains caused by fumes and skin 	6	6	3	108	3	

	retro reflective paint and brush.	contact with the skin.	problems.					
18	Road signs.							
	<ul style="list-style-type: none"> Manual digging for sign posts using picks and shovel. Mixing cement for erecting sign posts. 	<ul style="list-style-type: none"> Picks and shovels. Damaged to underground services. Inhalation of cement dust. Skin contact. 	<ul style="list-style-type: none"> Injury may be caused by picks when digging holes. Electric shock. Lung infection. Skin irritation. 	6	6	3	108	3
19	Site security.							
	<ul style="list-style-type: none"> Provision of security to staff and property. Robbery/hijacking/mugging on site. 	<ul style="list-style-type: none"> Incompetent security personnel Unguided property Unprotected/fenced site camp Working in a high risk zone. Employees being attacked by robbers with dangerous weapons. 	<ul style="list-style-type: none"> Loss of property Theft, Financial risk Uncontrolled entry Serious injuries or death. 	6	6	7	252	4